

ANNUAL REPORT 2019/20



Republic of Mauritius



CENTRAL PROCUREMENT BOARD

ACRONYMS

AfDB	African Development Bank
BEC	Bid Evaluation Committee
BOC	Bid Opening Committee
BOT	Build Operate Transfer
CIDB	Construction Industry Development Board
CC	Competition Commission
CPB	Central Procurement Board
CTB	Central Tender Board
CPO	Central Procurement Officer
DBD	Draft Bidding Documents
EOI	Expression of Interest
ICAC	Independent Commission Against Corruption
IRP	Independent Review Panel
MUR	Mauritian Rupee
MOFEPD	Ministry of Finance, Economic Planning and Development
ONB	Open National Bidding
OIB	Open International Bidding
PB	Public Body
PCPO	Principal Central Procurement Officer
PPA	Public Procurement Act 2006 as subsequently amended
PPO	Procurement Policy Office
PPP	Public Private Partnership
RB	Restricted Bidding
RRA	Rodrigues Regional Assembly
SBD	Standard Bidding Document
SIL	State Informatics Limited
TC	Technical Committee

CONTENTS

CHAIRMAN'S FOREWORD	03
CHIEF EXECUTIVE'S REPORT	04
1 CPB'S BOARD	05
1.1 MEETING OF THE BOARD FOR FISCAL YEAR 2019-2020	05
2 CPB'S MANAGEMENT AND STAFF	06
3 OPERATIONAL COSTS	08
4 USEFUL STATISTICS	09
4.1 PROJECTS RECEIVED	09
4.2 VETTING OF BIDDING DOCUMENTS	14
4.3 PUBLIC BID OPENING SESSIONS	15
4.4 EVALUATION	16
4.5 APPROVAL OF AWARD	16
4.6 CHALLENGES AND APPEALS	16
5 APPROVED AWARDS OF CONTRACT IN FINANCIAL YEAR 2019-2020	17
6 ENHANCING THE CAPACITY OF THE CPB FOR MANAGEMENT OF PUBLIC PROCUREMENT OF MAJOR PROJECTS	20

CHAIRMAN'S FOREWORD



As required by Section 8A of the Public Procurement Act 2006 as amended, on behalf of the CPB, I have the pleasure to present this annual report for the financial year (1st July 2019 to 30th June 2020)

During the fiscal year, the Central Procurement Board has held (i) 87 formal Board meetings, (ii) 46 ad-hoc meetings (iii) 38 meetings with Public Bodies and (iv) 5 meetings with the Procurement Policy Office (PPO).

The Board continued in its quest to challenge itself, an initiative that had been started in the previous year to provide the most professional and exemplary service in terms of timely delivery, and value for money in the field of procurement of major projects.

One of the main aims had been to benchmark its level of service to the very best in the world. In this context, it has taken the initiative to request for and enroll the assistance of the European Union with a view to have an international expert of repute to revisit the vetting and evaluation processes in place and to suggest improvements so that CPB may strengthen its position as an institution of international repute.

A consultant visited the country and held meetings with stakeholders from both the public and private sectors leading to the development of a consensus about the proposed holistic approach to the procurement landscape. These interactions and collaboration will bring a paradigm change to the mode of doing procurement.

CPB is convinced that innovation and continuous improvement as well as self-scrutiny, will lead to better service and better value to the community, and each partner in the procurement chain will be held responsible and accountable.

The Board continues to engage with the Public Bodies and endeavours to improve bidding documents and also provide a return of information to the PPO so that Standard Bidding Documents can be further improved and rendered more user friendly and bring our contribution to making Mauritius a place of choice for ease of doing business.

Regarding communications, we continue to publish our quarterly e-newsletters on the activities of the CPB, engage with public bodies, hold regular meetings with the PPO, the Competitive Commission and other relevant institutions. The CPB is leaving no stone unturned to facilitate and expedite vetting, evaluation and award of major projects by improving timeframes for each activity.

Over and above our dedication to the procurement side of the business, the CPB is also engaged in the protection of the Environment and has taken the initiative to collect and convey used papers for recycling. Furthermore, CPB has organised talks and visits for its staff to widen their general knowledge, to get a better feel for the projects and their relevance to the community.

Despite the lockdown due to COVID-19 from March to May 2020, the Board carried out its activities under the new norm through online platforms for most of its urgent activities such as vetting of bidding documents, rescheduling of closing dates for bids and extending bid validity period. Board Meetings were held while respecting all necessary sanitary and safety measures.

To conclude, I wish to thank my Board members for their mammoth contribution in the decision making on intricate and complex matters. I also wish to thank the Chief Executive, his staff and the Secretary of the Board.

Last but not least, I want to recognise and thank our very competent and experienced evaluators who provide service of very high standards during the execution of the evaluation of bids for major projects.

Raj Hemansing Prayag PDSM

Chairman

CHIEF EXECUTIVE'S REPORT



For the fiscal year 2019-2020, the CPB received 77 projects (out of which 9 were on e-procurement) with a total estimated cost of around MUR 23 billion. Almost half of the received projects (35) pertained to Works projects distributed as follows: 16 for the construction of buildings, 7 for bridges, roads and grade separated junctions, 8 for public utilities and 4 for other works. This is in line with the vision of the Government to further the infrastructural development of Mauritius.

The CPB has incurred operational costs of MUR 55.5 million for the 2019-2020 financial year. There has been a slight increase in operational costs which can be attributed mainly to an increase in staff costs from around MUR 33 million to MUR 37.5 million.

For the 2019-2020 financial year, there were 52 established posts (including 8 vacant posts and 1 leave without pay) at the CPB. A number of vacant posts were filled as follows: 1 Manager, Central Procurement; 1 Assistant Manager, Central Procurement; 1 Central Procurement Officer/ Senior Central Procurement Officer and 1 Word Processing Operator.

Obviously, the CPB has been greatly impacted by the ongoing COVID-19 pandemic and the national lockdown imposed back in March. Public openings initially scheduled during the lockdown period had to be postponed. Two communiqués were issued to inform prospective bidders and public bodies that new closing dates would be communicated as soon as the lockdown would be over. The lockdown also caused delays in the completion of vetting and evaluation of certain projects, as reflected by a slight deterioration in our Key Performance Indicators, namely Vetting Time and Evaluation

Time, relative to the previous financial year. Nevertheless, during the lockdown period, the Board and staff were in contact regularly through the Internet. Exchange of information was made possible via online communication platforms. In that respect, accessibility to mailbox from home, facilitated officers' tasks in monitoring incoming mails and taking prompt action. For example, exchange of mails between the CPB and public bodies enabled online vetting of draft bidding documents of some major projects.

Throughout the past financial year, the CPB has undertaken a number of endeavours in tune with Government's objective of improving Mauritius' ranking with regard to ease of doing business. The CPB has been constantly interacting with public bodies with the aim of receiving good quality bidding documents to expedite vetting.

With a view to further enhance capacity at the CPB and to ensure that the institution was performing along international standards, the CPB, through the Ministry of Finance, Economic Planning and Development (MOFEPD), made a request for technical assistance from the European Union (EU). A Consultant with worldwide expertise in procurement conducted a diagnostic of the procurement procedures at the CPB in the context of the public procurement landscape in Mauritius. An inception report was submitted for discussion and comments were provided by the CPB, PPO and MOFEPD. A training program which was part of the project was established by the Consultant together with his draft report. COVID-19, however, caused significant delays in the implementation of this consultancy project.

For the coming financial year, various challenges lay ahead. E-procurement is expected to take front stage within public procurement in Mauritius. CPB staff has been adequately trained to handle the various projects coming through the e-procurement platform. All major stakeholders must get on board for the successful implementation of this project. The ongoing collaboration of public bodies regarding the provision of complete sets of bidding documents for their projects as well as their prompt assistance at vetting and clarification stages will still be required.

I take this opportunity to acknowledge the full support that I received from the Chairman, Board members and staff of the CPB at all levels. It is my sincere wish that this report proves useful to all stakeholders and gives a full insight on the performance and activities of the CPB.

Kreetykant Dosieah
Chief Executive

CENTRAL PROCUREMENT BOARD

1. CPB's BOARD

The Board



Mr. Raj Hemansing PRAYAG
(Chairperson)



Mr. Krishna Menon MAUREMOOTOO
(Vice-Chairperson)



Mr. Hirendranath RAMBHOJUN
(Vice-Chairperson)



Mr. Kirsley Errol BAGWAN
(Member)



Mrs. Sharda Devi DINDOYAL
(Member)



Mr. Abdool Sattar ABOOBAKAR
(Member)

The Board is composed of appointed members for a fixed term. The Chairperson was appointed in June 2018.

1.1 Meetings of the Board for Fiscal Year 2019-2020

87 Board Meetings were held during the financial year 2019-2020. There were 46 ad-hoc meetings and 38 meetings with public bodies.

CENTRAL PROCUREMENT BOARD

There were 5 joint PPO-CPB meetings during the financial year ended 30 June 2020.

On Tuesday 28 January 2020, the CPB welcomed one overseas delegation comprising two representatives of the World Bank, assigned to do the Methodology for Assessment of Procurement Systems (MAPS).

2. CPB'S MANAGEMENT AND STAFF

The Management Team is headed by the Chief Executive who is also responsible for the execution of the policy of the Board and is assisted in his function by the Deputy Chief Executive.

The Management



Kreetykant DOSIEAH
Chief Executive



Dinesh MANNICK
Deputy Chief Executive

The Management Team of the CPB, which constitutes the core staff of the department, is made up of the Administrative and Technical units.

Planning, coordination, supervision and performance of functions relating to human resource management, budgeting, information technology, supplies, registry and records management (among others) fall under the purview of the administrative department. For the financial year 2019-2020, there were 23 established posts, inclusive of 1 vacant post.



Manager of CPB



Assistant Manager of the CPB

CENTRAL PROCUREMENT BOARD



Principal Central Procurement Officers of CPB



CPOs of CPB

CENTRAL PROCUREMENT BOARD

The technical unit is responsible for a wide range of activities in respect of procurement documents of major contracts. The unit consists mainly of the Manager, Assistant Managers, Principal Central Procurement Officers (PCPO), Central Procurement Officers/ Senior Central Procurement Officers (CPO/SCPO), qualified engineers and other professionals. A total of 13 officers were involved in performing related activities under the supervision of the Chief Executive and the Board.

For the financial year 2019-2020, the following vacant posts were filled:

Number of Officers	Grade	Posting
1	Manager Central Procurement	Technical Unit
1	Assistant Manager Central Procurement	Technical Unit
1	Central Procurement Officers / Senior Central Procurement Officers	Technical Unit
1	Word Processing Operator	Typing Pool

3. OPERATIONAL COSTS

The CPB has incurred operational costs of MUR 55.5 million for the 2018-2019 financial year. Staff costs constitute the major part (67.6%) of the CPB's operational costs. Fees paid to members of Bid Evaluation Committees have decreased from MUR 9.1 million in 2018-2019 to MUR 6.7 million in 2019-2020, a direct consequence of the COVID-19 pandemic which caused significant delays in the completion of the evaluation of several projects.

Table 1 - Operational Costs

Item	Amount (MUR)	
	2018-2019	2019-2020
Staff Costs	32,981,168.00	37,538,318.00
Evaluation Fees	9,152,811.00	6,747,379.00
Rental of Premises, Equipment and Other Utilities Cost	7,431,095.00	7,362,393.00
Sundries and Postages	659,300.00	637,482.00
Maintenance of Building, Equipment, Vehicles & Others	1,598,852.00	2,269,100.00
Printing and Stationery	990,925.00	755,618.00
Other Expenditure	1,882,681.00	216,737.00
TOTAL	54,697,332.00	55,527,027.00

CENTRAL PROCUREMENT BOARD

4. USEFUL STATISTICS

4.1 Projects Received

During the 2019-2020 financial year, the CPB received 77 procurement projects out of which 9 were on e-procurement. The total estimated cost of the received projects was MUR 23.2 billion, distributed as follows:

Table 2 - Projects Received by Type

Project Type	Count	Estimated Cost (MUR Million)
Works	35	12,965.91
Buildings	16	2,812.85
Roads & Bridges & Grade Separated Junctions	7	2,616.9
Public Utilities	8	3,438.5
Other Works	4	4,097.66
Goods	34	9,069.3
Consultancy	0	0
Other Services	8	1,154.2
Total	77	23,189.41

The projects received during the financial year are listed below.

Table 3 - List of all Received Projects

No.	Description	Estimated Cost (MUR. Million)	Project Type
1	Procurement of Annual Requirements for Surgical Medical Disposable Gloves	75	Goods
2	Construction of a New Classroom Block & other facilities at Reunion Road Government School	47.1	Buildings
3	Rehabilitation/ Provision of Sewerage Infrastructure at Residence Atlee, Curepipe - CHA Phase 4	137	Public Utilities
4	Supply, Installation and Commissioning of an Integrated Information System (EPS)	37	Goods
5	Upgrading of Road at Palmerstone, Vacoas (EPS)	343	Roads
6	Design, Build and Turnkey Contracts of a New Market Fair at Chemin Grenier	108	Buildings
7	Procurement of Marine Diesel Oil for NCG Ships and Crafts on an as and when required basis for a period of two years	102.9	Goods
8	Annual Requirements for CathLab Cardiac Unit - Victoria Hospital	102	Goods
9	Procurement of Gas Oil for 3 years CHCL	202.6	Goods

CENTRAL PROCUREMENT BOARD

No.	Description	Estimated Cost (MUR. Million)	Project Type
10	Sewerage Project at Camp Rouillard, Eau Coulee	149.5	Public Utilities
11	Procurement of Services for Street Cleaning, Refuse Collection and Disposal, Cleaning of Market Fairs, Public Places, Public Toilets, including Carting Away of Post Cyclonic Wastes for Lot 1 and Lot 2	88.7	Other Services
12	Design, Supply, Construction and Testing and Commissioning of Labyrinth Type Fuse Gate at Sans Souci Dam	150	Public Utilities
13	Upgrading of Roche Bon Dieu Stadium Rodrigues	44.8	Buildings
14	Coastal Protection, Landscaping and Infrastructural Works at the Grand Sable Site	70.46	Other Works
15	Annual Requirements of Insulin and Analogues	59.2	Goods
16	Procurement of Laundry Services for Hospital Clothing	287	Other Services
17	Supply, Installation and Commissioning of Net House and Associated Works at Plaine Magnien	45.5	Other Works
18	Construction of 103 Housing Units and Associated Infrastructural Works at Plein Bois (EPS)	198.8	Buildings
19	Cashless Ticketing System for Public Transport - PPP Project	-	Goods
20	Design, Supply, Installation and Commissioning of CCTV and Access Control System	107.4	Goods
21	Construction of Market at Pamplémousses	78	Buildings
22	Construction of an Industrial Park for SME's at Plaine Magnien	138	Buildings
23	Annual Supply of Pharmaceutical Products for Central Nervous System	68	Goods
24	Procurement of Annual Requirements for Medical Gas	85	Goods
25	Supply of Petroleum Products	2600	Goods
26	Procurement for Cleaning of Beaches for Lots 1 & 4	71	Other Services
27	Supply, Installation and Commissioning of Dialysis Equipment for Long Mountain and all Regional Hospitals	61.5	Goods
28	Completion Works at Terre Rouge Gymnasium	33.5	Buildings
29	Procurement of Petroleum Products under Framework Agreement	238	Goods
30	Construction of a Fishing Port and Breakwater Structures at Fort William -Prequalification for Contractors	1500	Buildings
31	Procurement of Security Services for all Hospitals and other Health Institutions	200	Other Services
32	Construction of La Vigie to Beaux Songes Link Road Phase 1	573.7	Roads

CENTRAL PROCUREMENT BOARD

No.	Description	Estimated Cost (MUR. Million)	Project Type
33	Construction of a Gymnasium at La Ferme College	96	Buildings
34	Procurement of Wheat Flour for year 2020	1800	Goods
35	Construction of a New Building and Miscellaneous Works at Saint Louis Power Station	150	Buildings
36	Upgrading of Ebene Flyover (Design-Build/ Turnkey) (EPS)	217	Roads
37	Supply, Installation and Commissioning of Air Ground High Frequency (HF) Communication Equipment	200	Goods
38	Procurement of Cleaning and Maintenance of Toilet Blocks on Beaches - Lots 1,2 & 4	70	Other Services
39	Design, Supply, Installation and Commissioning of 3 66/22 KV Substations	1550	Public Utilities
40	Procurement of High Density Polyethene Plastic Bins with Cover	22	Goods
41	Procurement of Beach Cleaning, Refuse Collection and Maintenance of Toilet Blocks and Provision of Security on Main Public Beaches for Lots 1,2 & 3	115.3	Other Services
42	Refurbishment of External Envelope of the MIE Tower Building at Reduit-Mauritius Institute of Education (MIE)	22.9	Buildings
43	Procurement of Orthopaedic Implants and Instruments for a period of 2 years	522.3	Goods
44	Construction of a Multisport Complex at Triolet	195.5	Buildings
45	Procurement of Services for Street Cleaning, Refuse Collection and Disposal, Cleaning of Market /Fair, Public places and Public Toilets including Carting away of Post Cyclonic Wastes at Lot 1 - 5	169	Other Services
46	Landfill Works for Vertical Expansion of the Mare Chicose Landfill and Operation & Post Closure Management	3900	Other Works
47	Landslide/Slope Stability Treatment along B104 Road (Baie du Cap - Chamarel - Case Noyale) at Chamarel (EPS)	292.4	Roads
48	Procurement of Services for Street Cleaning, Refuse Collection and Disposal, Cleaning of Market/Fair, Public Places, Public Toilets - including carting away of Post Cyclonic Waste	153.2	Other Services
49	Construction and Installation of Traffic and Road Safety Devices 2020-21	173.8	Goods
50	Extension of New Wing (Two Additional Storeys)	49.45	Buildings
51	Design, Supply, Installation, Testing and Commissioning of 10 Hydroponic Green Houses Complete with 30 Fertigation System and Civil Works at Melrose	40	Buildings
52	Reconstruction of Abdool Rahman Govt School - Phase II	60.8	Buildings
53	Framework agreement for construction and upgrading of Roads and associated works for a period of 24 months years as from Yr 2020	500	Roads
54	Coastal Protection Works, Landscaping and Infrastructural Works at Providence on the East Coast	81.7	Other Works
55	Renovation of Dr. Idrice Goomany Social Centre at Plaine Verte	50	Buildings

CENTRAL PROCUREMENT BOARD

No.	Description	Estimated Cost (MUR. Million)	Project Type
56	Supply, Installation and Commissioning of Radiology Equipment for Radiology Department	114.6	Goods
57	Construction of About 25 km of Track Roads including Footpath and other ancillary works in Rodrigues	90.8	Roads
58	Supply, Installation and Commissioning of Tablets and Flip Flap Covers	94.7	Goods
59	Supply of Petroleum Products (EPS)	1160	Goods
60	Operation and Maintenance of St Martin Wastewater Treatment Plant	958	Public Utilities
61	Supply of Liquefied Petroleum Gas (EPS)	440	Goods
62	Provision of Security Services for CEB's Critical Sites (EPS)	176.9	Public Utilities
63	Procurement for the Construction of Workshops and Administrative Building at L'Avenir	198	Public Utilities
64	Framework Agreement for Road Maintenance and Minor Works (2020 - 2023)	600	Roads
65	Annual Supply of Pharmaceutical Products Erythropoietin Rental Drugs & Renal Dialysis Drugs For the Financial Year 2020-2021	68.3	Goods
66	Annual Supply of Pharmaceutical Products-Anti-Coagulant, Ace Inhibitors, Antihypertensive, Cardiovascular Injectables & Oral For the Financial Year 2020-2021	95.3	Goods
67	Annual Supply of Pharmaceutical Products Intravenous Fluids, Electrolytes, Oral Liquid, Cough Preparation for Adults and Paediatric Formulation for Financial Year 2020-2021	85.8	Goods
68	Annual Supply of Pharmaceutical Products - Anaesthetic Critical and ICU Neo-Natal	63.8	Goods
69	Annual Supply of Pharmaceutical Products Insulin, Analogues and Oral Anti Diabetics Drugs for Financial Year 2020-2021	98.4	Goods
70	Annual Supply of Pharmaceutical Products Vaccines for Travellers for Immunization Programme for Financial Year 2020-2021	65.7	Goods
71	Annual Supply of Pharmaceutical Products (Anti Infective Injectables Oral and Batalactam for Financial Year 2020-2021	65.3	Goods
72	Annual Supply of Pharmaceutical Products Cytotoxic Drugs for Financial Year 2020-2021	74.4	Goods
73	Annual Supply of Pharmaceutical Products Central Nervous System	70	Goods
74	Procurement, Installation, Testing and Commissioning of Automatic Fingerprint Identification System (EPS)	75	Goods
75	Rehabilitation/ Provision of Sewerage Infrastructure at Residence Atlee, Curepipe - CHA Phase 4	119.1	Public Utilities
76	Procurement of Consumables for Neonatal Intensive Care Unit	64.8	Goods
77	Procurement of Consumables for Ophthalmology Operation Theatre for A.G. Jeetoo, S. Bharati Eye Hospital and Souillac Hospital	51.5	Goods

CENTRAL PROCUREMENT BOARD

As at 30 June 2020, the status of the 77 received projects was as follows:

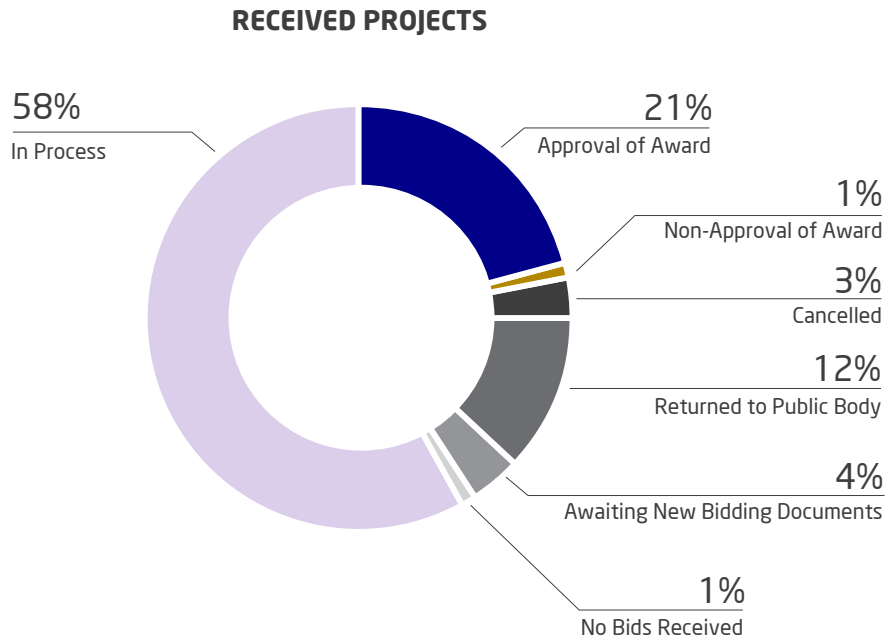


Figure 1 - Received Projects by Status

As shown in Figure 1, 45 projects were still in process as at 30 June 2020 (see Figure 2 for a more detailed breakdown of projects still under progress) either at the vetting, bidding or evaluation stage or were awaiting approval/decision. 2 projects were cancelled during the financial year. Documents for 9 projects were returned to the respective public bodies either at the vetting stage or after the public opening of bids. No approval for award of contract was conveyed for 1 project as the bid price of the most responsive bidder was substantially higher than the cost estimate. No bids were received for 1 project.

For the projects still in process at 30 June 2020, 19 were at the vetting stage; 11 were at the advertising stage; 9 were being evaluated and 5 projects were awaiting approval/ decision. 1 project was on hold.

CENTRAL PROCUREMENT BOARD

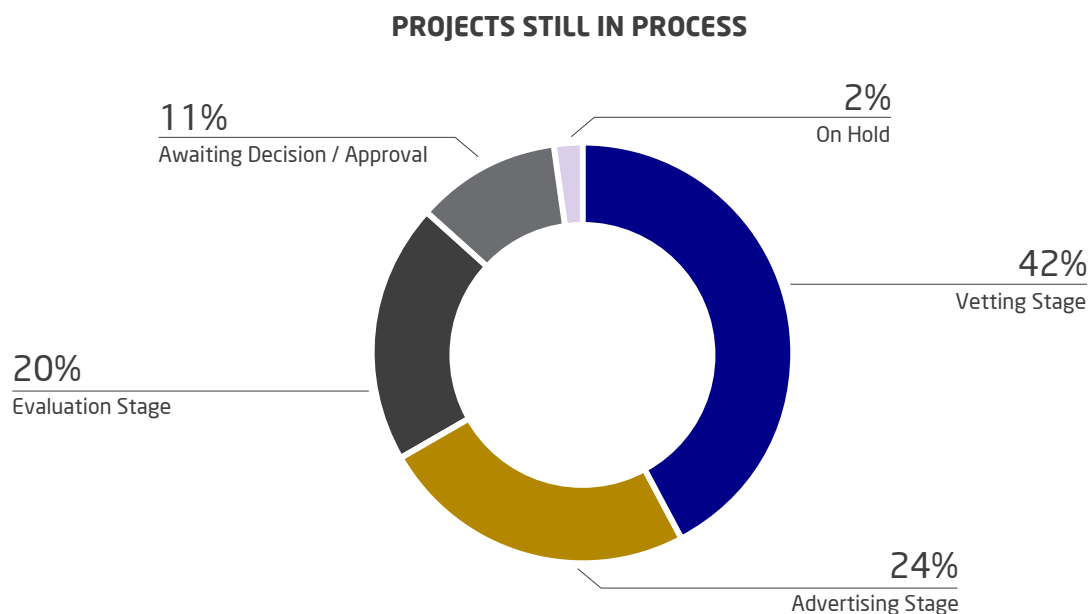


Figure 2 - Projects still in Process as at 30 June 2020

4.2 Vetting of Bidding Documents

Table 4 - Vetting of Bidding Documents for Financial Years 2019-2020

Vetting of Bidding Documents	2019-2020
No. of Bidding Documents	62
Total Vetting Duration (Days)	2,524
Average Vetting Duration (Days)	41

As per Table 4, a total of 62 bidding documents were vetted during the financial year. The overall total vetting duration, which is measured as the number of days as from the date of receipt of the draft bidding documents with other required information to their approval by the Board, for all 62 projects was an aggregate of 2524 days. The average vetting period per bidding document was 41 days. A deterioration is noted against the previous financial year as a result of the COVID-19 pandemic.

CENTRAL PROCUREMENT BOARD

4.3 Public Bid Opening Sessions

Table 5 - Public Bid Opening Sessions of Project for Financial Year 2019-2020

Public Bid Opening Sessions	2019-2020
Number of Sessions	57
Total No. of Bids received	319
Median	5

A total of 57 bid opening sessions (including 4 under e-procurement) took place during the 2019-2020 financial year. The total number of bids received was 319. The median number of bids received was 5. The number of bids received per session ranged from 1 to 15. No bids were received for one project.

The bidding methods used for major contracts for the procurement of Goods, Works, Consultancy Services and Other Services are in accordance with the PPA and are as follows:

- Open International Bidding (OIB);
- Open National Bidding (ONB); and
- Restricted Bidding (RB).

Open National Bidding (ONB) (61%) was the preferred procurement method for the advertised projects. In the case of one project, bids were invited from a shortlist of bidders selected by the public body following an expression of interest.

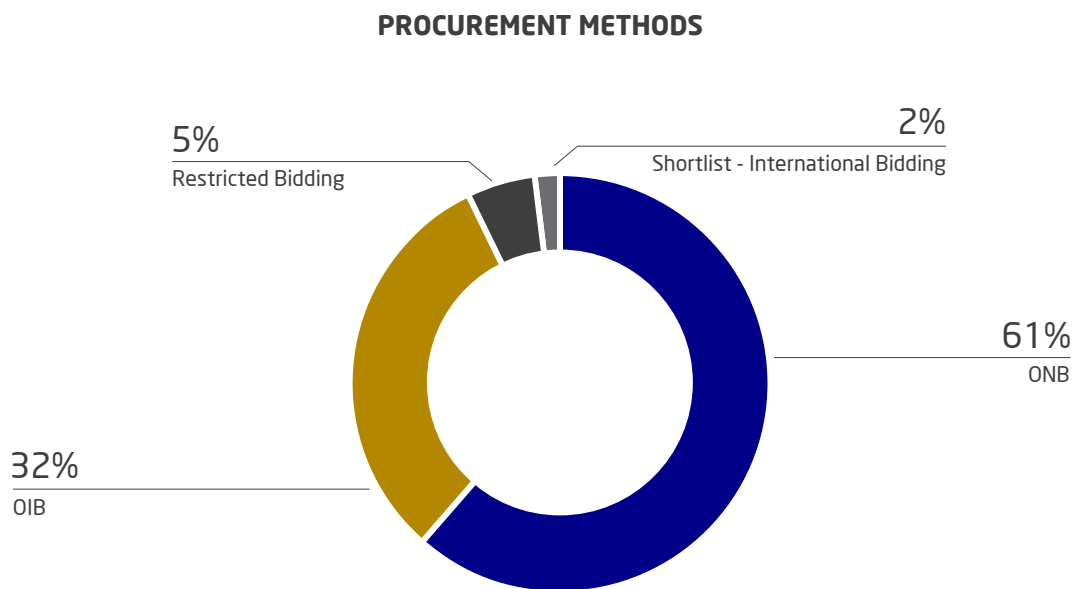


Figure 3 - Procurement Method for Advertised Projects

CENTRAL PROCUREMENT BOARD

4.4 Evaluation

During the financial year 2019-2020, bids were evaluated for 39 projects for a total number of 1165 of days. The average number of evaluation days was 30 as per Table 6.

Table 6 - Evaluation of Projects for Financial Year 2019-2020

Projects Evaluated	2019-2020
Number of Projects	39
Total Evaluation Days	1,165
Average Evaluation Days	30

4.5 Approval of Award

For the financial year ended 30 June 2020, approval of award of contract was conveyed for 42 projects with a total contract value of MUR 9.3 billion. The Board approved award of contract for 24 Works projects with a total contract value of MUR 3.7 billion. 10 projects for the procurement of Goods with a total contract value of MUR 4.5 billion were also approved for award of contract. The remaining related to Consultancy (2.3%) and Other Services (16.7%).

Table 7 - Approved Projects by Type for Financial Year 2019-2020

Project Type	Count	Contract Value (MUR)
Works	24	3,656,190,780
Buildings	15	2,561,422,647
Roads & Bridges & Grade Separated Junctions	2	342,683,000
Public Utilities	1	401,447,927
Other Works	6	350,637,206
Goods	10	4,538,462,226
Consultancy	1	39,364,998
Other Services	7	1,048,187,975
Total	42	9,282,205,979

4.6 Challenges and Appeals

Bidders may challenge the procurement proceedings within five days from either the invitation to bid or from opening of bids and seven days following notification of award.

Bidders who claim to have suffered, or to be likely to suffer, loss or injury due to breach of a duty imposed by the PPA on a public body or the Board may challenge the procurement proceedings. The challenge has to be submitted to the Public Body (PB), in accordance with the PPA, within the prescribed time. The Board would then provide to the PB materials for reply to the challenge of the aggrieved bidders. In the absence of a decision by the PB within the prescribed time of seven days or if bidders are still not satisfied with the decision of the PB, they may apply to the IRP for a review of procurement proceedings.

CENTRAL PROCUREMENT BOARD

During the financial year ended 30 June 2020, challenges were received from aggrieved bidders in respect of 14 major contracts. In 8 cases, aggrieved bidders were satisfied with the replies of the PB. Five aggrieved bidders filed applications for review, but one application was dismissed as it was made after the deadline. The IRP found no merit in two cases while one case was recommended for re-evaluation. The IRP further recommended to start procurement proceedings afresh for one project. The outcome of the challenge of one project was still unknown as at the end of the financial year.

5. APPROVED AWARDS OF CONTRACT IN FINANCIAL YEAR 2019-2020

Approval for award of contract was made for a total of 42 projects during the financial year 2019-2020. The complete list of these projects is provided in Table 8 below.

Table 8 - Approval of Award of Contract

SN	Name of Public Body	Procurement Description	Contract Value (MUR)	Category
1	District Council of Riviere Du Rempart	Construction of New Market Fair and Traffic Centre at Goodlands	284,400,000	Buildings
2	Central Electricity Board	Design, Manufacture, Supply, Installation, Testing & Commissioning of 14 MW Battery Energy Storage Systems for the Republic of Mauritius	EUR 9,183,627 + MUR 34,102,847	Public Utilities
3	Ministry of Education and Human Resources, Tertiary Education and Scientific Research	Construction of U-Shape Main Building and Other Facilities at Robinson Road Government School Curepipe	50,110,000	Buildings
4	Mauritius Ports Authority	Construction of a Cruise Terminal Building at Port Louis Harbour	668,846,812	Buildings
5	District Council of Flacq	Construction of an Administrative Building for the District Council of Flacq	49,711,890	Buildings
6	Municipal Council of Beau Bassin/ Rose Hill	Construction of a Multipurpose Complex at Geranium, NHDC Camp Levieux, Rose Hill	25,682,300	Buildings
7	Police Department	Construction of a New Detention Centre and Police Headquarters at Piton - Phase I (EPS)	74,532,560	Buildings
8	Ministry of Health and Quality of Life	Procurement of Dialysis Consumables Kits (for Years 2019-2021)	USD 4,927,500	Goods
9	Mauritius Ports Authority	Procurement of Light Diesel Oil (Gas Oil) for period January 2020 to December 2022 (Under Framework Agreement)	Lot 1: 32,540,160 Lot 2: 97,620,480 Lot 3: 6,101,280	Goods
10	District Council of Grand Port	Design-Build and Turnkey Contracts (Single Stage Two-Envelope) for the Construction of a New Market Fair at Mahebourg	72,805,375	Buildings

CENTRAL PROCUREMENT BOARD

SN	Name of Public Body	Procurement Description	Contract Value (MUR)	Category
11	Police Department	Procurement of Double Cab Vans	1 - 15,611,325.20 2 - 7,896,162.60 3 - 10,797,795.12 4 - 6,954,530.08 5 - 7,308,130.08 6 - 12,225,027.64 7 - 17,716,015.50 8 - 3,213,803.10	Goods
12	Ministry of Public Infrastructure and Land Transport	Construction and Installation of Traffic and Road Safety Devices (2019-2020)	159,099,465	Goods
13	Ministry of Health and Quality of Life	Construction of Mediclinic at Bel Air	86,898,618	Buildings
14	Ministry of Social Security, National Solidarity, and Environment and Sustainable Development (Environment and Sustainable Development Division)	Operation and Maintenance of La Brasserie Transfer Station and Transportation of Wastes from La Brasserie Transfer Station to Mare Chicose Landfill	97,496,984	Other Works
15	Ministry of Health and Quality of Life	Construction of Mediclinic at Stanley, Rose Hill	82,512,512	Buildings
16	Ministry of Health and Quality of Life	Construction of Mediclinic at Coromandel	84,349,820	Buildings
17	Ministry of Social Security, National Solidarity, and Environment and Sustainable Development (Environment and Sustainable Development Division)	Operation and Maintenance of La Laura Transfer Station and Transportation of Wastes from La Laura Transfer Station to Mare Chicose Landfill	100,220,000	Other Works
18	Ministry of Health and Quality of Life	Construction of Mediclinic at Quartier Militaire	91,778,250	Buildings
19	Road Development Authority	Prequalification for the Construction of La Vigie - La Brasserie Beaux Songes Link Road - Phase 1	Prequalification	Roads
20	Ministry of Health and Quality of Life	Procurement for the Cleaning of Toilets Blocks/Premises, Toilet, Bathroom and Sluices in all Hospitals and other Health Institutions	Region 1 - 28,534,032 Region 2 - 17,830,584 Region 3 - 11,697,696 Region 4 - 17,475,264 Region 5 - 29,943,648	Other Services

CENTRAL PROCUREMENT BOARD

SN	Name of Public Body	Procurement Description	Contract Value (MUR)	Category
21	Cargo Handling Corporation Limited	Procurement of Gas Oil for Cargo Handling Corporation Limited for a Period of Three Years	186,368,112	Goods
22	Mauritius Revenue Authority	Construction of an Integrated Government Clearance Centre at the Airport	434,000,000	Buildings
23	Ministry of Environment, Solid Waste Management and Climate Change	Prequalification for Vertical Expansion Works & Operation and Closure Management Cells at the Mare Chicose Landfill	Prequalification	Other Works
24	Food and Agricultural Research & Extension Institute	Supply, Installation and Commissioning of Net Houses and Associated Works at Plaine Magnien	36,847,297.54	Buildings
25	State Trading Corporation	Supply of Petroleum Products	CPP (Option 1) - USD 28,605,340 CPP (Option 2) - USD 33,915,290 DPP - USD 18,968,500	Goods
26	District Council of Riviere Du Rempart	Procurement of Services for Street Cleaning, Refuse Collection and Disposal, Cleaning of Market Fairs, Public Places, Public Toilets, including Carting Away of Post Cyclonic Wastes for Lot 1 and Lot 2	Lot 1: 63,720,000 Lot 2: 36,972,000	Other Services
27	Ministry of National Infrastructure and Community Development	Procurement of Petroleum Products under Framework Agreement	Lot 1 - 271,489,404.91 Lot 2 - 142,490,785.77	Goods
28	Ministry of Environment, Solid Waste Management and Climate Change	Coastal Protection, Landscaping and Infrastructural Works at the Grand Sable Site	64,039,949	Other Works
29	Ministry of National Infrastructure and Community Development	Upgrading of Electrical Installation Systems at Emmanuel Anquetil Building (EAB), Port Louis (Phase 2)	52,032,975	Other Works
30	Ministry of Education, Tertiary Education, Science and Technology	Construction of New Ramsoondar Prayag SSS at Riviere du Rempart	341,698,616.93	Buildings
31	Ministry of Education, Tertiary Education, Science and Technology	Watch and Security Services in Schools/ Institutions - Period 2019/2020/2021	313,234,748.64	Other Services
32	Ministry of Health and Wellness	Procurement of Laundry Services for Hospital Clothing for a Period of 3 years	233,203,215.01	Other Services
33	Ministry of Health and Wellness	Procurement of Annual Requirement of Medical Gases	1 - 59,110 2 - 97,185.25 3 - 57,311,976	Goods

CENTRAL PROCUREMENT BOARD

SN	Name of Public Body	Procurement Description	Contract Value (MUR)	Category
34	Mauritius Qualifications Authority	Supply, Installation and Commissioning of an Integrated Information System	27,429,618	Goods
35	Ministry of Environment, Solid Waste Management and Climate Change (Solid Waste Management Division)	Procurement for Cleaning of Beaches for Lots 1 & 4	Lot 1 - 47,983,389 Lot 2 - 36,380,000	Other Services
36	Economic Development Board	Appointment of a Consultant for the Country Branding and Image Building of the Republic of Mauritius	39,364,998	Consultancy
37	Ministry of Environment, Solid Waste and Climate Change	Procurement of Cleaning and Maintenance of Toilet Blocks on Beaches for Lots 1, 2 and 4	Lot 1 - 31,780,000 Lot 2 - 12,340,000 Lot 4 - 34,274,998	Other Services
38	Development Bank of Mauritius (DBM)	Construction of an Industrial Park for SME's at PlaineMagnien	122,699,218	Buildings
39	Rodrigues Regional Assembly	Construction of a Gymnasium at La Ferme College	91,396,675.04	Buildings
40	District Council of Pamplemousses	Procurement of Services for Street Cleaning, Refuse Collection and Disposal, Cleaning of Market/ Fair, Public Places & Public Toilets including Carting Away of Post Cyclonic Wastes for Lot 1 to Lot 5	Lot 1 - 36,900,000 Lot 3 - 41,400,000 Lot 4 - 40,705,200 Lot 5 - 13,813,200	Other Services
41	Road Development Authority	Upgrading of Road at Palmerston, Vacoas	342,683,000	Roads
42	Ministry of Health and Wellness	Supply, Installation, Testing and Commissioning of Dialysis Equipment for Long Mountain and all Regional Hospitals	Item 2 - 15,150,000 Item 3 - 1,670,660 Item 4 - 2,646,000	Goods

6 ENHANCING THE CAPACITY OF THE CPB FOR MANAGEMENT OF PUBLIC PROCUREMENT OF MAJOR PROJECTS

Public procurement is an important function of the Government and is undertaken in a most transparent, equitable and fair manner so as to inspire total, unreserved confidence in the process, to encourage fair competition and portray our country as a safe and trusted place for doing business. The CPB takes its role and responsibility with the utmost seriousness. Furthermore, it collaborates closely with the Procurement Policy Office and its parent ministry, the Ministry of Finance, Economic Planning and Development (MOFEPD) with a view to make Mauritius a country where ease of doing business is recognized internationally.

With a view to assess the quality and level of its services provided and to benchmark with the best international practices, the CPB requested for technical assistance from the European Union (EU), through MOFEPD.

In response to the MOFEPD's request, the EU selected the consulting firm AARC which appointed Mr. Bernard Abeillé as the principal Consultant.

Mr. Abeillé is a procurement specialist with a long career at the World Bank as the Director of Procurement for the African region. He carried out a diagnosis of the public procurement system in Mauritius and how best to align the system with best practices and standards.

CENTRAL PROCUREMENT BOARD

The Consultant's assignment was essentially to contribute to the CPB achieving the highest standards of transparency and equity in the execution of its duties. This entails improvement to the current procedures by implementing best practices and methods in the procurement process.

The Objectives of the Review were namely to:

1. Improve the current procedures by implementing best practices and methods.
2. Align the evaluation and selection process with international best practices.
3. Assist CPB in the practical application of the "Value for Money" (VfM) concept; and
4. Build capacity of various stakeholders.

The terms of reference of the Consultant contained ten tasks and five outputs. Each task included:

- (i) diagnosis and discussions with key authorities during a first visit;
- (ii) drafting of a first report to be conducted in the Consultant's home country - including the preparation of a training program;
- (iii) the presentation, discussions and validation of the diagnosis and a proposal for a strategy, recommendations and an action plan, at a workshop and during meetings;
- (iv) delivery of the training program in the field; and
- (v) a final report on the basis of the outcomes of the validation workshop.

During his first field visit, from 2 to 23 December 2019, Mr. Abeillé made a diagnosis of the overall procurement landscape which covered the following tasks:

- Examination of the procurement process and award procedures as they are currently done by the CPB. This task included the review of contracts sample and discussions with key stakeholders, including public bodies - namely the Ministry of Health and Wellness, the Road Development Authority (RDA) and the Central Electricity Board (CEB).
- Consultations with relevant stakeholders, including CPB staff, evaluators assisting CPB in the evaluation process and the above -mentioned public bodies involved in the sample of selected contracts.
- Carry out a gap analysis of the current public procurement practices and systems in relation to international best practices. The analysis included: (i) procurement strategy; (ii) procurement plans; (iii) the quality of bidding documents and bid evaluation reports; (iv) efficiency in contract signing; (v) arrangements for contracts supervision; (vi) reporting of contract completion; (vii) procurement and technical audits; and (viii) anti-corruption measures.
- Identification of weaknesses and constraints of the current public procurement processes implemented by the CPB through a review of CPB annual reports, CPB logistical assets including IT system and offices, and the records keeping system.

At the end of the first field visit, Mr. Abeillé presented an Inception Report and following comments provided by the CPB, PPO, MOFEPD and EU, he proceeded with his review as well as elaborated a training program.

A draft final report was scheduled to be presented at a workshop during the second field visit in February 2020 but in view of the COVID-19 pandemic, same had been postponed for 05 August 2020 to be held through video conferencing.

It was planned that after validation of the draft final report, the Consultant would deliver a final report comprising a diagnosis, a strategy and an action plan.

The project would end with a 5-day training course, to be held in September 2020, aimed at all the stakeholders involved in preparing bid documents and carrying out vetting and evaluation.

CENTRAL PROCUREMENT BOARD



**COASTAL PROTECTION,
LANDSCAPING AND INFRASTRUCTURAL
WORKS AT THE GRAND SABLE SITE**

CENTRAL PROCUREMENT BOARD



**CONSTRUCTION OF AN INTEGRATED
GOVERNMENT CLEARANCE CENTRE
AT THE AIRPORT**

CENTRAL PROCUREMENT BOARD

UPGRADING OF ROAD AT PALMERSTON



CENTRAL PROCUREMENT BOARD



MEDICLINIC
COROMANDEL



MEDICLINIC
STANLEY



MEDICLINIC
QUARTIER MILITAIRE

NOTES

Lined writing area for notes, consisting of 25 horizontal lines.

Central Procurement Board

1st Floor, Social Security House
Julius Nyerere Avenue, Rose Hill, Mauritius
Tel: (230) 465 9300 Fax: (230) 465 0846
Email: cpb@govmu.org
Website: <http://cpb.govmu.org>